A BILL FOR AN ACT TO ESTABLISH SPECIAL PRIVILEGES FOR SENIOR CITIZENS IN NIGERIA, PROVIDE PENALTIES FOR BREACH THEREUNDER AND MATTERS CONNECTED THEREWITH

Commencement

Interpretation

A BILL FOR AN ACT TO ESTABLISH SPECIAL PRIVILEDGES FOR SENIOR CITIZENS IN NIGERIA, PROVIDE PENALTIES FOR BREACH THEREUNDER AND MATTERS CONNECTED THEREWITH

PREAMBLE:

Recognizing that persons in Nigeria who are more than sixty five years of age and commonly referred to as *old persons*, *senior citizens* or *seniors are* vulnerable and have special needs and therefore deserve special attention.

Admitting that our culture places high regard and respect for senior citizens and their special needs and

Avowing that the Government of the Federal Republic of Nigeria is committed to the welfare of all its citizens especially senior citizens,

It is hereby enacted by the National Assembly as follows:

1 PART 1- PRELIMINARY (SECTION 1)

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2 (1) This Act may be called the Maintenance and Welfare of Senior 3 Citizens Act,
2011
4 (2)It extends to the whole of Nigeria and it applies also to citizens
5 outside Nigeria
7 INTERPRETATION SECTION (SECTION 2)
9 In this Act, unless the context otherwise requires, the following 10
words shall have the meanings ascribed to them
11 ACT- Maintenance and Welfare of Senior Citizens Act 2011
12 Court- Includes the Federal and State High Courts
13 Minister- The Minister of Internal Affairs
15 Senior Citizen- Any Nigerian male or female over the age of
16 65 years
17
18 Commission- Commission for senior Citizens privileges
19
20 Children- Includes son, daughter, grandson and grand-daughter
21 but does not include a minor
22
23 Maintenance-Includes provision for food, clothing, residence, 24
medical attendance and treatment
26 Minor- Means a person under the age of 21.
                                                                      Establishment
27
28 Parent- Means father or mother whether biological, adoptive, 29
step father, step mother as the case may be who is a senior 30 30
citizen.
31
32 Prescribed- Means prescribed by Rules made by the
33 government under this Act.
1 Property- Includes property of any kind, whether movable or
2 immovable, ancestral or self acquired, tangible or intangible and
3 includes rights or interests in such property
4 Relative- Means any legal heir of a childless senior citizen who is
5 not a minor and is in possession of or would inherit his/her
6 property after his demise.
7 Tribunal- Means the Senior Citizens Maintenance Tribunal
8 constituted under this Act
9 Family -Includes children, relative and any one closely connected
10 with a senior citizen by blood, marriage or law.
12 OVERRIDING EFFECT OF ACT (SECTION 3)
13 The provisions of this Act shall have effect notwithstanding
14 anything inconsistent therewith contained in any enactment
15 other than this Act, or in any instrument having effect by virtue
16 of any enactment other than this Act.
17
18 PART 2
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19 ESTABLISHMENT OF BOARD/COMMISSION FOR

20 PRIVILEGES OF SENIOR CITIZENS (SECTION 4)

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- 22 There is hereby established under this Act, a body to be known
- 23 as the SENIOR CITIZENS WELFARE COMMUNITY (In this Act,
- 24 referred to as the Commission)
- 25 The Commission shall be-
- 26 (a) a body corporate with perpetual succession and a common seal;
- 28 (b) capable of suing and being sued in its corporate name; and
- 29 (c) capable of acquiring, holding or disposing of any property,
- 30 movable or immovable for the purpose of carrying out its functions.
- 32 (d) the headquarters of the Commission shall be situate in the
- Federal Capital Territory, Abuja, and there shall be established 34 an office of the Commission in each state of the federation

Tenure of Office

Remuneration

and Allowance

Proceedings of the Commission

- 35 the Commission shall be an arm of the Ministry of Internal36 Affairs
- 37 of (e)The department Social and Community welfare/development 38 under the Ministry of Youths, Sports and Social Development 39 shall be scrapped/pulled out, merged with and /or converted 40 into the Commission. As the Commission, it shall maintain the 41 same mandate and functions that it exercises presently under 42 the Ministry of Youth and Social Development, in addition to
- 43 any further mandate and/or functions it shall be saddled with
- hereunder, but with special emphasis and priority to affairs of the elderly.

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47 MEMBERSHIP OF THE COMMISSION (SECTION 5)

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- 49 The Commission shall consist of the following members:
- 50 (a) a chairperson who shall be appointed by the President on the
- 51 recommendation of the Minister. The Chairperson shall be a
- 52 person who by reason of ability, experience or expertise of
- 53 health, sociological or psychological matters or professional
- 1 attainments would in the President's opinion be capable of
- 2 making outstanding contributions to the work of the Commission.
- 3 (b) one representative of the health community appointed by the
- 4 minister on the recommendation of the Nigerian Medical
- 5 Association
- 6 (c) one representative of the legal profession appointed by the
 - Minister on the recommendation of the Nigerian Bar
- 8 Association
- $8\,$ (d) $2\,$ leading sociologists/psychologists appointed by the Minister
- on the recommendations of Ministry of Social Development
- 10 (e) six leading authority on Nigerian customary/cultural affairs to
- be appointed by the Minister on the recommendation of the
- 12 council of traditional rulers, each from the geo-political zone.
- 13 (f) the Registrar-General of the Commission

14

7

15 TENURE OF OFFICE: (SECTION 6)

(1) Subject to the provisions of subsection (2) of this section, a person appointed as a member of this Commission (not 18 an ex-officio member) shall hold office for three being 19 years and 20 shall be eligible for re-appointment for one further term of three years. 21 22 (2) The Minister may, with the approval of the President at Functions and Powers of the anv 23 time remove any member of the Commission from Commission office if the 24 Minister is of the opinion that it is not in the interest of the 25 Commission for the member to continue in office and shall 26 notify the member in writing to that effect. 27 (3) The members of the Commission except the Registrarshall be part-time members of the Commission. General 28 29 (4) Any member of the Commission shall cease to hold office if-30 (a) He becomes of unsound mind or is incapable of carrying 31 out his duties: 32 (b) He becomes bankrupt or has made arrangement with his 33 creditors: 34 (c) He is convicted of a felony or any offence involving 35 dishonesty; 36 (d) He is guilty of serious misconduct relating to his duties; or 37 (e)In the case of a person possessed of professional qualifications, 38 he is disqualified or suspended (other than at his own request) 39 from practising his profession in any part of Nigeria by the 40 order of any competent authority made in respect of him Fund of the Commission 41 personally. 43 REMUNERATION AND ALLOWANCE (SECTION 7) 45 Members of the Commission shall be paid such remuneration and allowances as the President may, from time to time direct. Privileges 48 PROCEEDINGS OF THE COMMISSION (SECTION 8) 50 (1) Subject to this section and section 27 of the Interpretation Act, the Commission may make standing orders regulating its proceedings.

1 (2) The chairman shall preside at every meeting of the Commission but, in his absence, the members present shall elect one of their

4 (3) The quorum for meetings of the Commissions shall be five. 5 (4) The Commission may appoint any of its officers to act as

numbers present to preside at the meeting.

secretary at any of its meetings.

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7 8 **PART 3** 9 FUNCTIONS AND POWERS OF THE COMMISSION (SECTION 9) 10 The Commission shall be the principal and apex regulatory 11 organization in respect of the rights of senior citizens and shall 12 carry out the functions and exercise the powers prescribed in 13 this Act, and in particular, shall: 14 15 (a) Regulate and manage the monies and funds from which the 16 social security and other benefits accruable to senior citizens. 17 18 (b) Form, register, regulate and update a data base comprising of 19 all senior citizens in Nigeria. 20 21 (c) Regulate all benefits, entitlement and privileges to be enjoyed 22 by senior citizens. 23 24 (d) Regulate/act as intermediary in respect of all offers by interested persons, groups and stakeholders wishing to 26 contribute to the fund and/or have dealings with senior citizens. 27 28 (e) Collaborate and liaise with the Ministry of Health, local government units and other concerned organizations involved 30 in the care and welfare of the elderly. 31 32 (f) To liaise with the relevant authorities to ensure that an Office 33 for Senior Citizens Affairs is established in all cities and municipalities, and a senior citizen's ward in every government 35 hospital. 37 FUND OF THE COMMISSION (SECTION 10) 38 The Commission shall establish a fund which shall consist of 39 such sums as may be allocated to it by the federal Government 40 and such other funds as may accrue to it in the discharge of its 41 functions. 43 **PART 4** 44 PRIVILEGES, BENEFITS AND ENTITLEMENTS OF SENIOR 45 **CITIZENS** 46 (A)OBLIGATIONS OF THE GOVERNMENT TO SENIOR 47 **CITIZENS: (SECTION 11)** 48 49 SOCIAL SECURITY (SECTION 12) 50 51 From the commencement of this Act, every senior citizen in Nigeria shall be entitled to monthly payment of a specified sum 53 to be declared in Regulations made pursuant to this Act by the 54 Minister for Internal Affairs but not less than N40,000(Forty 1 thousand naira). This sum/scheme shall be called the Social 2 security program. Every senior citizen will receive this old-age

4 welfare/retirement package such a senior citizen may be entitled 5 to under any other law/scheme such as Disability Insurance or 6 Pension scheme and notwithstanding that such a senior citizen 7 never worked in the public sector or

3 benefit each month without prejudice to any other

for the government.

9 FREE VACCINATIONS FOR INDIGENT SENIOR CITIZENS 10 **(SECTION 13)** 11 Every senior citizen shall be entitled to free vaccinations 12 against the influenza virus, pneumococcal and other common 13 diseases associated with old age. For this purpose, The 14 MINISTER shall cause to be issued technical and operational 15 guidelines not later than thirty (30) days from commencement 16 of this Act Free vaccinations for indigent senior 17 The Commission shall have the responsibility to establish and citizens 18 run residential homes, centers and facilities for neglected, 19 abandoned, unattached or homeless senior citizens. 20 The MINISTER shall enjoin all government and private 21 hospitals, as well as other health facilities to post, publish or 22 print out a schedule of health benefits and privileges i.e., 23 laboratory and diagnostic test fees, which should be regularly 24 updated. These postings and publications shall be clearly 25 identified, posted and circulated in hospitals and public 26 places. 27 28 INCOME TAX EXEMPTION (SECTION 14) 30 The senior citizen shall be entitled to exemption from the 31 payment of the individual income tax. 32 33 EXEMPTION FROM TRAINING FEES: (SECTION 15) 34 Income tax 35 The senior citizen shall be exempted from training fees for exemption 36 socio-economic programs conducted by private and government 37 agencies subject to the guidelines to be issued within thirty 38 (30) days from commencement of this Act by the Ministry of 39 Labor and National Directorate for Employment (NDE) and the Exemption from 40 Department of Science and Technology. training fees 41 42 FREE MEDICAL AND DENTAL SERVICES IN GOVERNMENT 43 FACILITIES: (SECTION 16) 44 45 Medical and dental services, diagnostic and laboratory tests 46 requested by the physician including but not limited to X-rays, 47 computerized scans, and blood tests required by senior 48 citizens, including professional fees of attending doctors in all 49 government hospitals, medical facilities, outpatient clinics, Free Medical and 50 and home health care services, shall be provided free of charge dental services in

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government facilities

1 For this purpose, a senior citizen ward shall be established in 2 every government hospital.

52 and regulations to be issued by the MINISTER of Health.

51 to senior citizens. These shall be in accordance with the rules

53 Educational assistance shall be granted to senior citizens to

1 education in both public and private schools through provision

incentives 3 to qualified senior citizens, including support for

scholarships, grants, financial aid, subsidies and other

54 pursue post secondary as well as vocational or technical

Educational Privileges books, learning 4 materials, and uniform allowance, to the extent feasible. Provided, 5 that senior citizens shall meet minimum admission requirements.

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7 PRIVILEGES ON GRANTING SPECIAL DISCOUNTS IN SPECIAL 8 PROGRAMS: (SECTION 18)

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- 10 The government may grant special discounts in special
- 11 programs for senior citizens on purchase of basic necessities
- 12 and prime commodities, subject to the guidelines to be issued
- 13 for the purpose by the MINISTER of Trade and Commerce within
- 14 thirty (30) days from the commencement of this Act. Provided,
- 15 that such special programs and their guidelines shall be
- 16 developed by the concerned department within the concerned
- 17 department's jurisdiction.

18

- 19 Every senior citizen shall be entitled to a 20-percent discount
- 20 and exemption from the value-added tax on the sale of goods
- 21 and services (medicines, medical and dental fees, transport
- 22 fares, services in hotels and restaurants, admission fees in
- 23 theatres and other places of leisure)

24

- 25 In case of discount promos, the senior citizens shall avail
- 26 themselves of either the promotional discount or the 20-percent 27 discount, whichever is higher.

28

29 EXPRESS LANE PRIVILEGES: (SECTION 19)

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- 31 Accessible express lanes for senior citizens shall be provided in 32 all roads federal and state as well as commercial, and
- 33 government establishments; in the absence thereof, priority
- 34 shall be given to senior citizens.

35

36 BANKING: (SECTION 20)

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- 38 Banks shall give special privileges to the senior citizens and
- 39 shall offer to them 0.5% -1% higher rates on fixed deposits
- 40 compared with that to ordinary investors. This is in affirmation
- 41 of the fact that senior citizens usually have a bulk of their
- 42 investments in fixed deposits, thus making them prized
- 43 customers for banks.

44

45 **OLD AGE HOMES/RETIREMENT COMMUNITIES:** 46 **(SECTION 21)**

- 48 The Commission shall establish senior citizens retirement
- 49 communities. These planned communities allow only senior
- 50 citizens to buy or rent housing. This is in recognition of the fact
- 51 that many seniors feel more independent and secure in a
- 52 retirement community than in an ordinary neighbourhood. Legal
- 53 provisions in a retirement community's development plan are

2 for example, children from residing in the community. In this 3 way, the special nature of the neighbourhood shall be preserved. 5 The government shall establish and maintain such number of old 6 age homes at accessible places as it may deem necessary in a 7 phased manner, beginning with at least one in each district to 8 accommodate a maximum of 120 senior citizens who are 9 indigent. 10 11 The government shall prescribe a scheme for management of old 12 age homes including the standards and various types of services 13 to be provided by them which are necessary for the medical 14 care, entertainment and total wellbeing of the inhabitants of 15 such homes. 16 17 PROTECTION AGAINST CRIME: (SECTION 22) 18 19 It is hereby acknowledged that because of their physical 20 vulnerability and personal isolation, senior citizens are robbed Protection 21 more often than are the members of other age groups. Seniors against crime 22 are also the most likely group in society to be swindled. 23 24 The Government shall employ all resources within its reach to 25 educate senior citizens about mail and telemarketing schemes 26 that defraud thousands of seniors each year. 27 28 The Government shall prescribe a comprehensive action plan for 29 providing protection of life and property of senior citizens. 31 PUBLICITY OF THIS ACT (SECTION 23) 32 Publicity of this 33 The government shall take all measures to ensure thatact 34 -the provisions of this act are given wide publicity through 35 public media including the television, radio and the print at 36 regular intervals; 37 38 -the central and state government officers including the police 39 officers and the members of the judicial service are given 40 periodic sensitization and awareness training on the issues 41 relating to this Act. 42 -effective co-ordination between the service provided by the 43 concerned Ministries or departments dealing with law, home 44 affairs, health and welfare, to address the issues relating to the 45 welfare of the senior citizens and periodical review of the same is 46 conducted. 47 TRANSFER OF PROPRIETARY RIGHTS BY SENIOR 48 (**SECTION 24**) 49 Where any senior citizen who after the commencement of this 50 Act, has transferred by way of gift or otherwise his property Transfer of 51 subject to the condition that the transferee shall provide the proprietary by 52 basic amenities and basic physical needs to the transferor and senior 53 such transferee refuses or fails to provide such amenities and 1 physical needs, the said transfer of property shall be deemed to

2 have been made by fraud or coercion or under undue influence

3 and shall at the option of the transferor be declared void by the 4 tribunal. 5 6 7 COMPENSATION TO SURVIVING FAMILY IN CASE OF DEATH 8 OF A SENIOR: (SECTION 25) 10 In case of death, the nearest surviving relative of the deceased 11 senior citizen shall get N200, 000.00 (Two hundred thousand 12 naira) 13 14 (B)OBLIGATIONS OF FAMILY TO SENIOR CITIZENS 15 **(SECTION 26)** 16 A senior citizen including parent who is unable to maintain 17 himself from his own earning or out of property owned by him 18 shall be entitled to make an application under Section--- of this 19 Act in case of-20 (a)Parent or grandparent against one or more of his children not 21 being a minor; 22 (b) A childless senior citizen, against any such of his relative. 23 (2) The obligation of the children or relative as the case may be to 24 maintain a senior citizen extends to the needs of such citizen so 25 that the senior citizen may lead a normal life. 26 (3) Any person being a relative of a senior citizen and having 27 sufficient means shall maintain such senior citizen provided he 28 is in possession of the property of such senior citizen or he 29 would inherit the property of such senior citizen. 30 31 Provided that where more than one relatives are entitled to 32 inherit the property of a senior citizen, the maintenance shall be 33 payable by such relatives in the proportion in which they would 34 inherit his property. 35 36 An application for maintenance under section ..., may be-37 (a) By a senior citizen or a parent, as the case may be; or 38 (b) If he is incapable by any other person or organization authorized 39 by him; or 39 40 (c) The Tribunal may take cognizance suo motu. 41 The Tribunal may during the pendency of the proceeding 42 regarding monthly allowance for maintenance under this section, 43 order such children or relative to make a monthly allowance for 44 the interim maintenance of such senior citizen including parent 45 and to pay the same to such senior citizen including parent as 46 the Tribunal may from time to time direct. 47

48 TIME LIMIT FOR HEARING BY TRIBUNAL (SECTION 27)

Time limit for hearing by tribunal

Compensation to surviving

family in case

of death of a

Obligations of

family to senior

citizens

senior

- 50 An application filed under sub- section--- for the monthly
- 51 allowance, maintenance and expenses shall as far as possible be
- 52 disposed of within ninety days from the date of the service of
- 53 notice of the application to such person.
- 1 An application for maintenance under sub-section... may be filed
- 2 against one or more persons

3 4 Where a maintenance order was made against more than one 5 person, the death of one of them does not affect the liability of 6 others to continue paying maintenance. 8 Any such allowance for the maintenance and expenses for 9 proceeding shall be payable from the date of the order, or, if so 10 ordered, from the date of the application for maintenance or 11 expenses of proceeding, as the case may be. 12 13 ISSUANCE OF WARRANT BY TRIBUNAL (SECTION 28) 14 15 If children or relative so ordered fail without sufficient cause to 16 comply with the order, any such Tribunal may, for every breach 17 of the order, issue a warrant for levying the amount due in the 18 manner provided for levying fines, and may sentence such 19 person for the whole or any part of each month's allowance for 20 the maintenance and expenses of proceeding as the case may 21 be, or imprisonment for a term which may extend to one month 22 or until payment if sooner made whichever is earlier 24 Provided that no warrant shall be issued for the recovery of any 25 amount due under this section unless application is made to the 26 Tribunal to levy such amount within a period of three months 27 from the date on which it became due. 29 Proceeding may be taken against any children or relative in any 30 district-31 - Where he resides or last resided 32 - Where children or relative resides 33 The tribunal shall have all the powers of a civil court for the 34 purpose of taking evidence on oath and of enforcing the 35 attendance of witnesses and of compelling the discovery and 36 production of documents and material objects and for such 37 other purposes as may be prescribed; and the Tribunal shall be 38 deemed to be a civil court for all the purposes. 39 40 If children or relatives, as the case may be neglect or refuse to 41 maintain a senior citizen being unable to maintain himself, the 42 Tribunal may on being satisfied of such neglect or refusal, order 43 such children or relatives to make a monthly allowance at such 44 monthly rate for the maintenance of such senior citizen as the 45 Tribunal may deem fit and to pay same to such senior citizen as 46 the Tribunal may from time to time direct. 47 48 The maximum maintenance allowance which may be ordered by 49 such Tribunal shall not exceed twenty thousand naira per 50 month. 51 52 A copy of the order of maintenance and including the order 53 regarding expenses of proceedings, as the case may be, shall be 54 given without payment of any fee to the senior citizen in whose 1 favour it is made and such order may be enforced by any Tribunal 2 in any place where the person against whom it is made.

Issuance of warrant by

Tribunal

- 3 Where an order is made under this chapter, the children or
- 4 relative who is required to pay any amount in terms of such order
- 5 shall within thirty days of the date of announcing the order by the
- 6 Tribunal, deposit the entire amount ordered in such manner as 7 the Tribunal may order.

8

9 PART FIVE

10 VIOLATIONS AND PENALTIES: (SECTION 29)

Violations and penalties

12 It shall be an offence to wilfully or negligently deny any senior 13 citizen the privileges and or benefits contained in this Act. It 14 shall also be an offence for anybody or group concerned in the

administration of this Act not to bring the provisions of this Act

16 to the knowledge of the senior citizen concerned.

17

18 Anyone having the care or protection of senior citizen leaves

19 such senior citizen in any place with the intention of wholly

20 abandoning such senior citizen shall be punishable with

21 imprisonment of either a term of three months or a fine of at

22 least fifty thousand naira.

23

24 Offences under this Act shall be cognizable and bailable.

25

26 An offence under this Act shall be tried summarily by a 27 magistrate.

28

29 First-time violators of the law face imprisonment of six months 30 to two years, in addition to a fine ranging from N50,000 to N100.000.

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33 For subsequent violations, the fine can go up to N200,000, and 34 the prison term may extend to six years.

35 Anyone who abuses the privileges granted in this law shall pay a 36 fine of N5, 000 to N50,000, and shall be jailed for at least six 37 months

38

39 RIGHT OF AN AGGRIEVED SENIOR CITIZEN: (SECTION 30)

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Right of an

aggrieved

senior citizen

41 It shall be the right/entitlement of every senior citizen to

42 institute legal proceedings for specific performance, damages

43 (compensation) or any other appropriate remedy where any of

44 the entitlements accruable to such senior citizen under this Act

45 has been breached by any person whosoever; and for the

46 purposes of such action the senior citizen shall be adequately

17 per pose of the level of the grinister of institute of

47 represented by legal officers of the ministry of justice;

- 49 Provided that where such matter is not being diligently
- 50 prosecuted by officers of the ministry of justice, it shall be the
- 51 further privilege of the senior citizen to apply to the local NBA in
- 52 the area for adequate and diligent prosecution of the suit.
- 1 Notwithstanding anything contained in this Act or any other
- 2 Legislation, it shall be the duty of every local NBA to provide

3 such required assistance for any aggrieved senior citizen. 4 5 PART SIX 6 7 MISCELLANEOUS 8 IDENTIFICATION OF SENIOR CITIZENS: (SECTION 31) Identification of senior citizens 10 To avail themselves of benefits, senior citizens should 11 present their passport or other documents establishing their 12 citizenship and age. 13 14 PART SEVEN 15 16 NON COMPULSION AGAINST SUBMISSION TO THE 17 **ACT (SECTION 32)** 18 Non compulsion 19 Nothing in this Act shall be construed as compelling any against submission 20 senior citizen to submit to and or enjoy the provisions of this to the act 21 Act for any reason whatsoever. 22 PROVIDED that this section shall not be construed as a 23 justification and/or reason not to bring the existence of such 24 benefits/entitlement/privilege to the senior citizen. 25 Every officer or staff appointed to exercise functions under 26 this Act shall be deemed to be a Public Servant within the 27 meaning of the Public Service Act. 29 OUSTER OF JURISDICTION OF NORMAL CIVIL COURTS 30 **(SECTION 33)** Ouster of 31 No civil court shall have jurisdiction in respect of any matter jurisdiction of 32 to which any provision of this Act applies and no injunction normal civil courts 33 shall be granted by any civil court in respect of anything 34 which is done or intended to be done by or under this Act. 35 If any difficulty arises in giving effect to the provisions of this 36 Act, the state government may by order published in the 37 official Gazette, make such provisions not inconsistent with 38 the provisions of this Act, as appear to it to be necessary or 39 expedient for removing the difficulty: 40 Provided that no such order shall be made after the expiry of 41 a period of five years from the date of the commencement of 42 this Act. 43 The central government may give directions to state 44 governments as to the carrying into execution the provisions 45 of this Act. 46 The state government may by notification in the official 47 gazette make rules for carrying out the purposes of this Act. 48 49 REVIEW (SECTION 34) 50 Retirement benefits of retirees from both the Government Review 51 and Private sectors shall be reviewed regularly every four

- 52 years to ensure their continuing responsiveness,
 53 sustainability, and to the extent feasible and practicable
 54 retirement benefits of private retirees shall be
- 55 upgraded to be at par with their government counterparts.